



2025 Immigration Report

Tenn. Code Ann. § 4-1-425

Prepared By:
Tennessee District Attorneys General Conference
January 30, 2026



TENNESSEE DISTRICT ATTORNEYS GENERAL CONFERENCE

STEPHEN D. CRUMP • EXECUTIVE DIRECTOR

January 31, 2026

Governor Bill Lee
State Capitol, 1st Floor
600 Dr. Martin L. King, Jr. Blvd.
Nashville, TN 37243

Speaker of the House Cameron Sexton
Suite 600 Cordell Hull Bldg.
425 Rep. John Lewis Way N.
Nashville, TN 37243

Lt. Governor Randy McNally
Suite 700 Cordell Hull Bldg.
425 Rep. John Lewis Way N.
Nashville, TN 37243

Gentlemen,

As required by TCA § 4-1-425, the Tennessee District Attorneys General Conference (TNDAGC) must collect and analyze data from law enforcement agencies and report, no later than January 31, 2026, on the number of persons reportedly not lawfully present in the United States that were charged or convicted of a criminal offense in this state during the previous year. The following report is based on data collection for January 1, 2025 to December 31, 2025.

Our team was provided funding for one Research Director and three Research Analysts to fulfill the responsibilities of this report. That funding became available on July 1, 2024, and all positions were hired and onboarded by August 15, 2024. The team immediately got to work on developing the reporting process, drafting all necessary forms, and working with our law enforcement partners to roll this out statewide.

Across Tennessee's 95 counties, 94 counties reported during at least one of the required reporting months; 76 of those counties provided a report for each month of 2025.

In total, our team received approximately 11,340 reports of individuals suspected to not be lawfully present in the United States who were charged or convicted of a criminal offense in this state. In the following pages, you will find a detailed breakdown of the total reports received, reported countries of origin, and the reported offenses. Following the statewide analysis, you will find a sample copy of the Public Chapter 1008 form TNDAGC provided to local law enforcement.

We knew that, in addition to the arrest data, it would be important to track what happened to each reported offender. However, because of the limited personally identifiable information collected in our Public Chapter 1008 form, we were concerned that we would not be able to match each reported offender with their court case file. Consequently, we were limited to the number of dispositions we could find, due to limited court information afforded to us. However, by working with publicly available court data, we were able to successfully match approximately 39% of *all* reports with their case file. Included in our state analysis section is a full breakdown of the disposition types reported for each of those cases. We also successfully expanded disposition status categories compared to last year's report. Ultimately, we hope to find a more effective method for collecting disposition data in next year's report, as we continue to expand our internal resources.

Building on lessons learned during last year's initial reporting period, we collaborated closely with local law enforcement partners to achieve a full 12 months of data collection for the first time. This expanded effort provided greater insight into reporting needs and process improvements. We expect reporting to become more efficient in future years as we further refine procedures and explore additional opportunities for automation.

If you have any questions about this year's report or would like to discuss any of the report's matters further, please let my team know.

Sincerely,



Stephen D. Crump
Executive Director, Tennessee District Attorneys General Conference

OVERVIEW

The following report is based on the data collected from the “Public Chapter 1008: Arrestee Citizenship Status - Not Lawfully Present or Unknown” forms created by the Tennessee District Attorneys General Conference. These forms were provided to local law enforcement in late September 2024 to fulfill the reporting requirements of Public Chapter 998 and Public Chapter 1008.

Local law enforcement was charged with completing a Public Chapter 1008 form every time an individual who is not lawfully present in the United States is charged or convicted of a criminal offense. A form was only completed and submitted once an officer had certified that the arrestee could not meet any of the qualifications outlined in TCA § 40-7-1(a) to verify their citizenship status. A sample of the Public Chapter 1008 form can be found at the end of this report.

Key Takeaways:

- From January 1 to December 31, 2025, there were 11,344 reports submitted by local law enforcement from 94 of the state's 95 counties for January to December 2025.
- During 2025, there were 119 unique countries of origin were reported.
- There was a total of 169 different offenses reported. Of those, approximately 21,648 total charges were listed, with 2,183 being violent offenses.
- 41 homicides were reported statewide (this includes criminal homicide, first degree murder, second degree murder, and vehicular homicide).

Included in the following pages are aggregate overviews of the various data points local law enforcement reported in their Public Chapter 1008 forms.

Chart Details:

- Many arrestees had multiple charges. All offense charts are based on the five most severe charges for each reported individual. *Figure 4* displays the top ten offenses statewide and *Figure 6* highlights violent crimes.
- *Figure 3* lists all 95 counties and how many reports they submitted throughout 2025. Local law enforcement is asked to report each month even if their total count of reports is “0” for that respective month. It is important to note that many counties reported a total of zero offenses. Counties that submitted an official count of zero offenses are listed as “0.” Counties that did not submit any reports as required by Public Chapter 1008 are listed as “No Reports Received.”
- *Figure 5* is limited to the disposition status of individuals arrested throughout the year 2025. The retrieval of disposition data was hindered by inconsistencies between charges reported on PC 1008 report forms and those recorded in public record, the spelling of names, and communication delays with local entities. Only court records that were a complete match were included in the disposition status chart.

This report was last updated on January 30, 2026, and includes Public Chapter 1008 forms submitted by January 27, 2026. Any Public Chapter 1008 forms submitted to the Tennessee District Attorneys General Conference after that date are not included in this report.

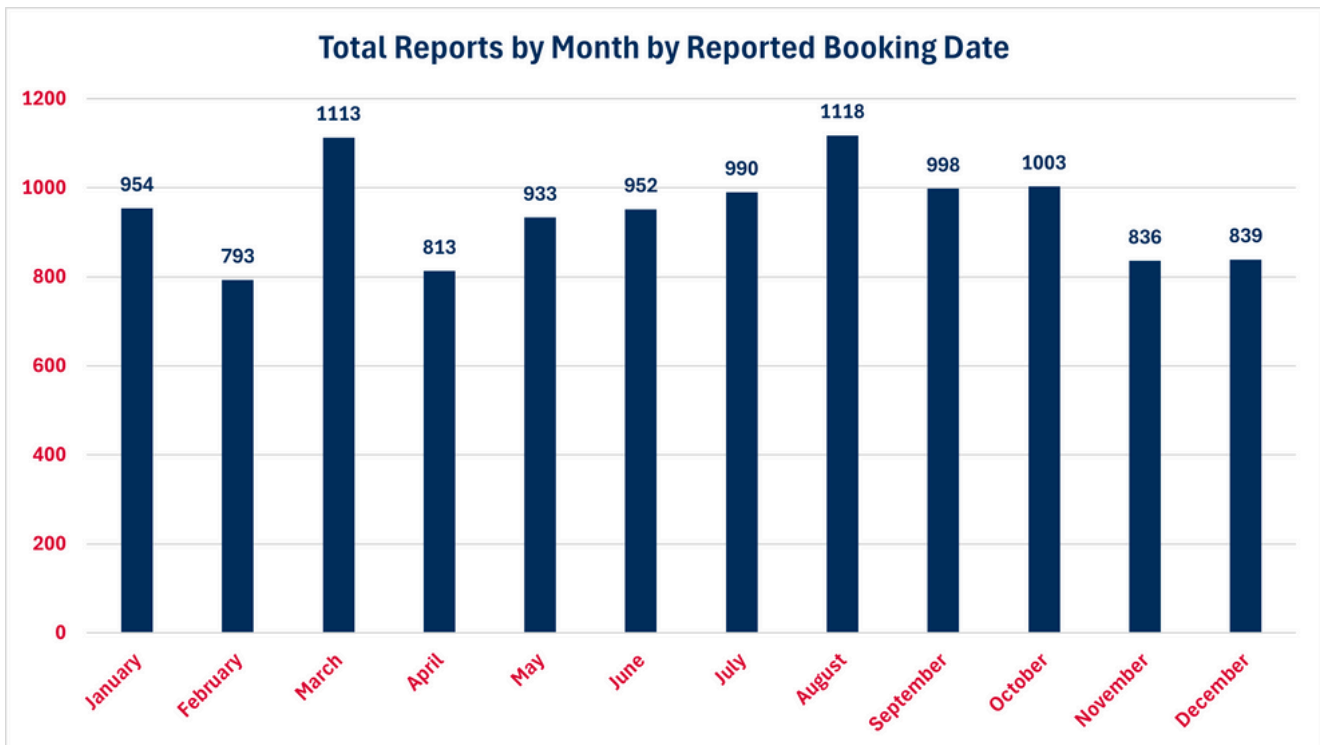


Figure 1: Total Reports Each Month based on Reported Booking Date for January 1 to December 31, 2025

Top 10 Reported Countries of Origin	
Reported Country of Origin	Total Reports
Mexico	3970
Guatemala	2325
Honduras	1479
Not Reported	888
Venezuela	494
El Salvador	294
Nicaragua	168
Colombia	142
Cuba	110
Jamaica	74

Figure 2: Top 10 Reported Countries of Origin for January 1 to December 31, 2025

Figure 3: Total Reports Submitted by County for January 1 to December 31, 2025

Total Reports Submitted by County			
County	Total Reports	County	Total Reports
Anderson	94	Lauderdale	12
Bedford	161	Lawrence	21
Benton	4	Lewis	5
Bledsoe	<i>No Reports Received</i>	Lincoln	47
Blount	257	Loudon	131
Bradley	111	Macon	107
Campbell	20	Madison	127
Cannon	20	Marion	76
Carroll	14	Marshall	16
Carter	24	Maury	454
Cheatham	41	McMinn	38
Chester	10	McNairy	9
Claiborne	11	Meigs	1
Clay	11	Monroe	28
Cocke	17	Montgomery	121
Coffee	83	Moore	22
Crockett	8	Morgan	0
Cumberland	98	Obion	24
Davidson	2477	Overton	2
Decatur	1	Perry	5
DeKalb	6	Pickett	0
Dickson	93	Polk	1
Dyer	22	Putnam	144
Fayette	23	Rhea	104
Fentress	5	Roane	17
Franklin	39	Robertson	529
Gibson	69	Rutherford	658
Giles	42	Scott	4
Grainger	10	Sequatchie	23
Greene	27	Sevier	341
Grundy	13	Shelby	273
Hamblen	223	Smith	31
Hamilton	514	Stewart	4
Hancock	0	Sullivan	71
Hardeman	17	Sumner	698
Hardin	5	Tipton	53
Hawkins	11	Trousdale	13
Haywood	40	Unicoi	15
Henderson	29	Union	0
Henry	7	Van Buren	8
Hickman	18	Warren	57
Houston	0	Washington	136
Humphreys	34	Wayne	5
Jackson	3	Weakley	6
Jefferson	37	White	12
Johnson	12	Williamson	673
Knox	981	Wilson	478
Lake	0		

Top 10 Offenses Reported	
Offense	Total Reports
Traffic	3955
Driving W/O License	3771
DUI	2920
Driving on S/C/R License	1547
<i>Domestic Assault</i>	966
Capias - Failure to Appear	790
Public Intoxication	707
Open Container	623
<i>Aggravated Assault</i>	452
Violation of Probation	429

Figure 4: Top 10 Reported Offenses for January 1 to December 31, 2025
Offenses highlighted in red indicate violent offenses

Disposition Statuses	
Disposition Type	Total Disposition Type
Open	2281
Guilty	829
Guilty Plea-Lesser Charge	64
Guilty Plea-As Charged	313
Guilty of Amended Charge	26
Bound Over	142
Dismissed	352
Dismissed with Cost	29
Dismissed-Failure to Prosecute	4
Retired	9
Nolle	321
Waived to Grand Jury	7
Renewal	3
Not Reportable	10
Judicial Diversion	15
Pre-Trial Diversion	5
Other	1
Reopened	1

Figure 5: Latest Disposition Status for Traceable 2025 Immigration
Reports
(as of approximately January 30, 2026)

Below is a table that highlights violent crimes reported from January 1 to December 31, 2025. These offenses are listed in order of their severity, typical penalties associated with each crime, and harm caused to victims.

Count of Violent Offenses	
Offense	Total Reports
First Degree Murder	8
Unclassified Homicide	19
Second Degree Murder	4
Rape of a Child	11
Aggravated Rape	7
Continuous Sexual Abuse of a Child	3
Aggravated Child Abuse - Under 8	9
Aggravated Kidnapping	40
Especially Aggravated Sexual Exploitation of a Minor	1
Vehicular Homicide	10
Statutory Rape	27
Aggravated Sexual Battery - Minor	10
Aggravated Sexual Battery	18
Aggravated Robbery	9
Carjacking	2
Domestic Assault	966
Aggravated Assault	452
Child Abuse and Neglect or Endangerment	112
Aggravated Stalking	6
Sexual Contact w/ Minor - Authority Figure	10
Sexual Exploitation of a Minor	9
Robbery	8
Dangerous Felony - Firearm w/ Intent	23
Possession of a Firearm - Felon	13
Assault on Law Enforcement Officer	33
Assault on First Responder	33
Assault on Healthcare Provider	2
Reckless Endangerment	138
Solicitation of a Minor	8
Sexual Battery	41
Simple Assault	106
Stalking	23
Harassment	22

Figure 6: Reported Violent Offenses for January 1 to December 31, 2025

Data Limitations

Figure 1 reflects the monthly breakdown of incidents, according to the reported “Booking Date”. However, upon cross-referencing with the Public Court Records System, it was determined that several reports erroneously included the disposition date as the “Booking Date”. While this may only slightly vary from the monthly data, it could also cause a variance in the number of overall incidents. Just as 2024 bookings might have been included due to their 2025 dispositions, 2025 bookings may not have been included because they will not be reported until their 2026 dispositions. Limited access to disposition status prevents any adjustments that might mitigate this gap.

Figure 3 reflects all valid Public Chapter 1008 forms, submitted by January 27, 2026, from January through December 2025. Several reporting errors invalidated responses, leading to their exclusion from the final analysis. These errors include duplicate responses, invalid years, such as “2024” or “2026”, and non-offenses listed under “Charge(s)”, such as “Hold for Other Agency”. Furthermore, there were significant fluctuations in submission timelines. Local law enforcement agencies are asked to report their forms for the month prior by the fourth of each month. This year, TNDAGC received a significant number of reports, largely handwritten, after the January 4th deadline. Due to the significant time it takes to manually enter each report’s data for statewide analysis, some late submissions were not included in the aggregate analysis charts. However, as stated previously, all reports received were included in Figure 3 for the total reports submitted by county chart.

Additionally, only some counties reported if the charge was a citation. PC 1008 is intended to only record when an individual is taken into custody. There is a likelihood that undisclosed citations were included in the final numbers. Any known citations were removed from the data.

Figure 4 and Figure 6 reflect the counts of reported offenses. These include the top five offenses for each report based on the booking information. Occasionally, disposition data showed that charges were not filed, or that additional charges were filed. These changes are not reflected in the Figures, as the data is based solely on the PC 1008 form. There is potential for double counting, particularly in cases of Capias or Violation of Probation. Inconsistencies in reporting made it unclear if subsequent charges referred to the initial offense or were committed at the time of FTA or VOP. All listed charges were included.

Figure 5 reflects the disposition status of available reports. The statuses were found using the Public Court Records System, on which 64 of the 95 counties are represented. Disposition status was often reconciled in the month directly following a report’s filing. The reported data reflects only reports that were a certain match.



PUBLIC CHAPTER 1008:
Arrestee Citizenship Status - Not Lawfully Present OR Unknown

Effective July 1, 2024 – TCA § 4-1-4

ARRESTING LAW ENFORCEMENT AGENCY

COUNTY: _____ ARRESTING AGENCY: _____

INCARCERATION FACILITY: _____

ARRESTEE INFORMATION

FIRST NAME: _____ MI: _____ LAST NAME: _____

STATE CONTROL #: _____ BOOKING DATE (MM/DD/YYYY): _____

CHARGE(S): _____

REPORTED COUNTRY OF ORIGIN: _____

ARRESTEE CITIZENSHIP STATUS

☐ By checking this box, I certify that, in accordance with TCA § 40-7-1(a), the individual named above has been arrested, booked or confined for any period in the jail of a county or municipality, and the individual could not meet one of the qualifications listed below to verify their citizenship status.

A) The individual named above could not provide one of the following documents:

- A social security card or number
- A valid Tennessee driver license or photo identification license issued by the Department of Safety
- A permanent resident card issued by the United States citizenship and immigration services
- An F-1 or M-1 student visa issued by the United States Department of State
- A J-1 visa issued by the United States Department of State
- An official birth certificate issued by a state, jurisdiction, or territory of the United States or a United States government-issued certified birth certificate
- A valid, unexpired United States passport, a certificate of citizenship (form N560, or N561)
- A certificate of naturalization (form N550, N570, N578)
- A B-2 visa, issued by the United States Department of State
- A valid, unexpired e-passport issued by a foreign country and an Electronic System for Travel Authorization approval issued by the United States Department of State through the Visa Waiver Program

B) The arresting officer does not have sufficient personal knowledge of the individual to presume he/she is lawfully present in the United States.

FORM DOCUMENTATION

THIS FORM WAS COMPLETED BY (FIRST & LAST NAME): _____

POSITION/TITLE: _____ DATE COMPLETED: _____

AGENCY/DEPARTMENT: _____

*This form was prepared by the Tennessee District Attorneys General Conference (TNDAGC) in accordance with TCA § 4-1-4 and TCA § 40-7-1(a). All **COMPLETED FORMS** should be maintained by the arresting law enforcement agency and sent on the fourth day of the following month via email to research@tndagc.org. (Form Updated Sep 10, 2024)*